#### Annual Financial Report Year Ended September 30, 2023

#### TABLE OF CONTENTS

FINANCIAL SECTION	
Independent Auditor's Report	
Management's Discussion and Analysis	
Basic Financial Statements	
Government-Wide Financial Statements	
Statement of Net Position - Modified Cash Basis.	
Statement of Activities - Modified Cash Basis	
Fund Financial Statements	
Balance Sheet - Modified Cash Basis - Governmental Funds	
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position -	
Modified Cash Basis	
Statement of Revenues, Expenditures, and Changes in Fund Balances - Modified Cash Basis -	
Governmental Funds	
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and	
Changes in Fund Balances to the Statement of Activities - Modified Cash Basis	
Statement of Fiduciary Net Position - Modified Cash Basis - Fiduciary Funds	
Statement of Changes in Fiduciary Net Position - Modified Cash Basis - Fiduciary Funds	
Notes to the Financial Statements	
Supplementary Information	
Schedule of Revenues, Expenditures, and Changes in Fund Balance - Modified Cash Basis -	
Budget and Actual - General Fund	
Schedule of Revenues, Expenditures, and Changes in Fund Balance - Modified Cash Basis -	
Budget and Actual - Road and Bridge Fund	
Schedule of Changes in Net Pension Liability and Related Ratios - Texas County & District	
Retirement System	
Schedule of Contributions - Texas County & District Retirement System	
Notes to the Supplementary Information	
Other Information	
Schedule of Certificates of Deposit - Governmental Funds	•••••
COMPLIANCE AND INTERNAL CONTROLS SECTION	
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance	
and Other Matters Based on an Audit of Financial Statements Performed in Accordance with	
Government Auditing Standards	
Schedule of Status of Prior Findings	





#### A Limited Liability Partnership

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#### INDEPENDENT AUDITOR'S REPORT

The Honorable County Judge and Commissioners' Court County of Coke 13 East 7th Street Robert Lee, TX 76945

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying modified cash basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the County of Coke, Texas, as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the County of Coke, Texas, as of September 30, 2023, and the respective changes in modified cash basis financial position for the year then ended in accordance with the modified cash basis of accounting described in Section I., Note C.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County of Coke, Texas, and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matters**

Basis of Accounting

We draw attention to Section I., Note C. of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

New Accounting Standard

The County adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 96, *Subscription-Based Information Technology Arrangements*, described in Note I., I. to the financial statements. Our opinion is not modified with respect to this matter.

The Honorable County Judge and Commissioners' Court Page 2

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County of Coke's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County of Coke's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County of Coke's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Supplementary Information

The management's discussion and analysis, budgetary comparison information, and net pension liability and contributions information for the Texas County & District Retirement System are presented to supplement the basic financial statements. We have applied certain limited procedures to the supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The Honorable County Judge and Commissioners' Court Page 3

#### Other Information

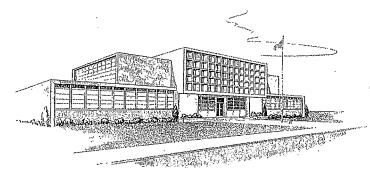
Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County of Coke's basic financial statements. The accompanying other information listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 31, 2024, on our consideration of the County of Coke's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County of Coke's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County of Coke's internal control over financial reporting and compliance.

Eckert & Company, LLP

January 31, 2024



### COKE COUNTY

ROBERT LEE, TEXAS 76945

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

Our discussion and analysis of the County of Coke's financial performance provides an overview of the County's financial activities for the year ended September 30, 2023, within the limitations of the County's modified cash basis of accounting. It should be read in conjunction with the County's basic financial statements and independent auditor's report.

#### Financial Highlights - Modified Cash Basis of Accounting

The County's assets exceeded its liabilities at the end of the current year by \$7,078,587 (net position). Of this amount, \$4,292,469 (unrestricted) may be used to meet the County's ongoing obligations.

The County's total net position increased by \$593,329 or 9% as a result of current year operations. The County's statement of activities shows total revenues of \$4,297,893 and total expenses of \$3,704,564.

The total fund balance of the General Fund is \$2,616,629 which is a decrease of \$7,509 or less than 1% compared to the prior year.

#### **Overview of the Financial Statements**

The County's financial statements are presented in a format consistent with the presentation requirements of the Governmental Accounting Standards Board (GASB) Statement No. 34, as applicable to the County's modified cash basis of accounting.

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements consist of government-wide financial statements, fund financial statements, and notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

Government-Wide Financial Statements - The government-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the County's assets and liabilities resulting from the use of the modified cash basis of accounting, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The statement of activities presents information showing how the County's net position changed during the current year while keeping in mind the limitations of the modified cash basis of accounting.

The governmental activities of the County include public transportation through roads and bridges, justice system, public safety, health and welfare, and culture and recreation, as well as general administrative and support services.

**Fund Financial Statements** - A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into two categories: governmental funds and fiduciary funds.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS - Continued

#### Overview of the Financial Statements - Continued

Governmental Funds - Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the current year.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financing decisions. Both the governmental fund balance sheet - modified cash basis and the governmental fund statement of revenues, expenditures, and changes in fund balances - modified cash basis provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Information is presented separately in the governmental fund balance sheet - modified cash basis and in the governmental fund statement of revenues, expenditures, and changes in fund balances - modified cash basis for the General Fund, the Road and Bridge Fund, and the American Rescue Plan Act Grant Fund (ARPA), all of which are considered to be major funds. Data from other governmental funds are combined into a single, aggregated presentation.

The County adopts a budget for its General Fund and Special Revenue Funds.

*Fiduciary Funds* - Fiduciary funds are used to account for assets which are held by the County in a trustee capacity or as an agent for individuals, private organizations, other governments, or other County funds. The County's fiduciary funds are custodial funds. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's programs.

**Notes to the Financial Statements** - The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### **Government-Wide Financial Analysis**

**Net Position** - A summary of the County's net position is presented below:

#### **NET POSITION - MODIFIED CASH BASIS**

	Governmental Activities					
	September 30,					
	2023	2022				
Current and Other Assets	\$ 4,894,009	\$ 4,729,237				
Capital Assets	2,511,173	2,260,077				
Total Assets	\$ 7,405,182	\$ 6,989,314				
Liabilities	\$ 326,595	\$ 504,056				
Net Position						
Net Investment in Capital Assets	\$ 2,511,173	\$ 2,260,077				
Restricted for Legislation	274,945	284,792				
Unrestricted	4,292,469	3,940,389				
Total Net Position	\$ 7,078,587	\$ 6,485,258				

#### MANAGEMENT'S DISCUSSION AND ANALYSIS - Continued

#### Government-Wide Financial Analysis - Continued

A large portion of the County's net position resulting from modified cash basis transactions (\$2,511,173) reflects the County's investment in capital assets. These assets are not available for future spending. An additional portion of the County's net position (\$274,945) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position (\$4,292,469) may be used to meet the County's ongoing obligations.

**Governmental Activities** - Governmental activities increased the County's net position resulting from modified cash basis transactions by \$593,329 and \$300,561 for the fiscal years ended September 30, 2023 and 2022, respectively. Key elements of these increases are as follows:

#### CHANGES IN NET POSITION - MODIFIED CASH BASIS

	Governmental Activities				
	Year Ended September 30,				
	2023	2022			
Revenues					
Program Revenues					
Charges for Services	\$ 645,806	\$ 705,305			
Operating Grants and Contributions	299,174	293,975			
Capital Grants and Contributions	148,491	82,035			
General Revenues					
Maintenance and Operations Taxes	3,106,191	2,256,162			
Investment Earnings	77,714	11,435			
Sale of Property	0	416,500			
Other Revenues	20,517	54,755			
Total Revenues	\$ 4,297,893	\$ 3,820,167			
Expenses					
General Government	\$ 1,657,016	\$ 1,456,926			
Roads and Bridges	666,231	723,517			
Justice System	307,443	338,793			
Public Safety	681,768	657,361			
Health and Welfare	223,458	168,944			
Culture and Recreation	168,648	174,065			
Total Expenses	\$ 3,704,564	\$ 3,519,606			
Change in Net Position	\$ 593,329	\$ 300,561			
Net Position - Beginning	6,485,258	6,180,877			
Prior Period Adjustments	0	3,820			
Net Position - Ending	\$ 7,078,587	\$ 6,485,258			

#### MANAGEMENT'S DISCUSSION AND ANALYSIS - Continued

#### Financial Analysis of the County's Funds

The County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds** - The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. The unassigned fund balance may serve as a useful measure of the County's net resources available for spending at the end of the current year within the limitations of the County's modified cash basis of accounting.

The County's governmental funds reported combined ending fund balances on the modified cash basis of accounting of \$4,567,414, an increase of \$342,233 or 8% in comparison with the prior year. These fund balances are reported in various governmental funds as follows:

General Fund \$2,616,629. All of this balance is unassigned.

Special Revenue Funds \$1,950,785. Of this balance \$274,945 is restricted by legislation and \$1,675,840 is committed to special programs.

#### **General Fund Budget**

The original budget for the General Fund was \$2,648,475, and the final amended budget was \$4,333,326 which represents a \$1,684,851 increase in appropriations. Variances between the original budget and the final amended budget are shown on page 33 in the supplementary information section of the audit report.

The County has adopted a budget for the General Fund in the amount of \$3,805,015 for the fiscal year 2024, which is a decrease of \$528,311 from the fiscal year 2023.

#### Capital Assets and Debt - Modified Cash Basis

Capital Assets - Financial statement footnote III., C. discloses the County's capital asset activity for the year ended September 30, 2023.

Long-Term Debt - The County had no long-term debt outstanding.

#### **Requests for Information**

The financial report is designed to provide a general overview of the County's finances for all those with an interest in the County's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to: Hal Spain, County Judge, County of Coke, 13 East 7<sup>th</sup> Street, Robert Lee, TX 76945.



#### COUNTY OF COKE STATEMENT OF NET POSITION - MODIFIED CASH BASIS SEPTEMBER 30, 2023

	Primary Government
	Governmental Activities
ASSETS	
Cash and Cash Equivalents Due from Others Capital Assets:	\$ 4,893,281 728
Land Purchase and Improvements Infrastructure, Net Buildings, Net Machinery and Equipment, Net Construction in Progress	15,000 669,251 603,030 1,028,596 195,296
Total Assets	7,405,182
LIABILITIES	
Due to Others Unearned Revenues	2,335 324,260
Total Liabilities	326,595
NET POSITION	
Net Investment in Capital Assets Restricted by Legislation Unrestricted	2,511,173 274,945 4,292,469
Total Net Position	\$ 7,078,587

#### COUNTY OF COKE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS FOR THE YEAR ENDED SEPTEMBER 30, 2023

			Program	Reven	ues
	Expenses		Charges for Services		perating rants and ntributions
Primary Government:					
GOVERNMENTAL ACTIVITIES:					
General Government	\$ 1,657,016	\$	160,306	\$	89,375
Public Safety	681,768		7,717		16,000
Roads and Bridges	666,231		236,594		12,719
Health and Welfare	223,458		62,023		118,811
Culture and Recreation	168,648		18,995		-
Justice System	307,443		160,171		62,269
TOTAL PRIMARY GOVERNMENT	\$ 3,704,564	\$	645,806	\$	299,174

#### General Revenues:

Property Taxes, Levied for General Purposes Miscellaneous Revenue Investment Earnings

Total General Revenues

Change in Net Position

Net Position - Beginning

Net Position - Ending

Net (Expense) Revenue and Changes in Net Position

		Chan	ges in Net Position
Gr	Capital Grants and Contributions		nary Government Governmental
\$	- 148,491 - - -	\$	(1,407,335) (509,560) (416,918) (42,624) (149,653) (85,003)
\$	148,491	_	(2,611,093)
			3,106,191 20,517 77,714
			3,204,422 593,329 6,485,258
		\$	7,078,587

# COUNTY OF COKE BALANCE SHEET - MODIFIED CASH BASIS GOVERNMENTAL FUNDS SEPTEMBER 30, 2023

		Road and General Bridge Fund Fund		Bridge	ARPA Grant Fund	
ASSETS						
Cash and Cash Equivalents Due from Others	\$	2,643,902 728	\$	1,462,282	\$	298,594 -
Total Assets	\$	2,644,630	\$	1,462,282	\$	298,594
LIABILITIES					-	
Due to Others Unearned Revenues	\$	2,335 25,666	\$	-	\$	- 298,594
Total Liabilities		28,001		-		298,594
FUND BALANCES						
Restricted Fund Balance:						
Restricted by Legislation Committed Fund Balance:		-		-		-
Committed for Permanent Improvements		-		-		-
Committed for Roads and Bridges		-		1,462,282		-
Committed for Special Programs		-		-		-
Unassigned Fund Balance		2,616,629		-		-
Total Fund Balances	_	2,616,629		1,462,282		-
Total Liabilities and Fund Balances	\$	2,644,630	\$	1,462,282	\$	298,594

		Total
Other	G	overnmental
Funds		Funds
\$ 488,503	\$	4,893,281
 -		728
\$ 488,503	\$	4,894,009
\$ -	\$	2,335
 -		324,260
<u>-</u>		326,595
274,945		274,945
205,096		205,096
-		1,462,282
8,462		8,462
-		2,616,629
 488,503		4,567,414
\$ 488,503	\$	4,894,009

# COUNTY OF COKE RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION - MODIFIED CASH BASIS SEPTEMBER 30, 2023

Total Fund Balances - Governmental Funds	\$ 4,567,414
Capital assets net of accumulated depreciation used in governmental activities are not reported in governmental funds.	2,511,173
Net Position of Governmental Activities	\$ 7,078,587

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS - GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2023

	General Fund	]	oad and Bridge Fund	ARPA Grant Fund
REVENUES:				
Taxes	\$ 2,573,372	\$	532,819	\$ -
Fees	233,755		236,594	-
Intergovernmental	232,853		-	201,894
Fines	114,376		-	-
Investment Earnings	29,020		30,145	12,505
Miscellaneous	 14,592		-	 -
Total Revenues	 3,197,968		799,558	 214,399
EXPENDITURES: Current:				
General Government	1,404,277		209,442	
Public Safety	774,161		209,442	-
Roads and Bridges	774,101		524,585	-
Health and Welfare	9,059		524,565	214,399
Culture and Recreation	317,113		_	214,377
Justice System	300,867		-	-
Total Expenditures	 2,805,477		734,027	214,399
Excess (Deficiency) of Revenues Over (Under) Expenditures	392,491		65,531	 
OTHER FINANCING SOURCES (USES):				
Transfers In	-		400,000	-
Transfers Out (Use)	(400,000)		-	-
Total Other Financing Sources (Uses)	(400,000)		400,000	-
Net Change in Fund Balances	 (7,509)		465,531	 
Fund Balance - October 1 (Beginning)	 2,624,138		996,751	 
Fund Balance - September 30 (Ending)	\$ 2,616,629	\$	1,462,282	\$ 

	Other Funds	Total Governmen Funds	ntal
\$	_	\$ 3,106	5 101
Ψ	61,081	,	1,430
	12,918		7,665
	-		1,376
	6,044		7,714
	2,583	17	7,175
	82,626	4,294	1,551
	169,043	1,782	2,762
	3,150	777	7,311
	17,813	542	2,398
	-		3,458
	1,833		3,946
_	6,576	307	7,443
	198,415	3,952	2,318
	(115,789)	342	2,233
	-	400	0,000
		(400	),000)
			-
	(115,789)	342	2,233
	604,292	4,225	5,181
\$	488,503	\$ 4,56	7,414

## RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, & CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS FOR THE YEAR ENDED SEPTEMBER 30, 2023

Total Net Change in Fund Balances - Governmental Funds	\$ 342,233
Capital outlays are expenditures in the fund financial statements, but they should be shown as increases in capital assets in the government-wide financial statements.	575,263
Depreciation is not recognized as an expense in governmental funds since it does not require the use of current financial resources.	(302,559)
The remaining basis of capital assets disposed of in the current year results in a decrease in net position.	(21,608)
Change in Net Position of Governmental Activities	\$ 593,329

#### COUNTY OF COKE STATEMENT OF FIDUCIARY NET POSITION - MODIFIED CASH BASIS FIDUCIARY FUNDS SEPTEMBER 30, 2023

	Custodial Funds	
ASSETS		
Cash and Cash Equivalents	\$ 382,097	
Total Assets	382,097	
LIABILITIES		
Due to Other Governments	104,077	
Due to Others	159,150	
Total Liabilities	263,227	
NET POSITION		
Restricted for Custodial Purposes	118,870	
Total Net Position	\$ 118,870	

#### COUNTY OF COKE STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - MODIFIED CASH BASIS FIDUCIARY FUNDS

#### FOR THE YEAR ENDED SEPTEMBER 30, 2023

	Custodial Funds	
ADDITIONS:		
Property Taxes Collections	\$ 11,688,577	
Fines and Fees Collections	1,305,516	
Bond and Registry Accounts	8,800	
Investment Earnings	3	
Total Additions	13,002,896	
DEDUCTIONS:		
Property Tax Remittances	11,649,776	
Property Tax Attorney Fees	38,8	
Fines and Fees Remittances	1,278,220	
Collection Fees	27,297	
Other Remittances	100	
Total Deductions	12,994,194	
Net Change in Fiduciary Net Position	8,702	
Total Net Position - October 1 (Beginning)	110,168	
Total Net Position - September 30 (Ending)	\$ 118,870	

Notes to the Financial Statements September 30, 2023

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The County of Coke, Texas, prepares its basic financial statements on the modified cash basis of accounting which is a basis of accounting other than accounting principles generally accepted in the United States of America.

#### A. Reporting Entity

The County of Coke, Texas, was organized by an Act of the Texas Legislature in 1889. The County is governed by the Commissioners' Court, a five-member group consisting of an elected County Judge and four County Commissioners elected from individual precincts. Services provided by the County include public transportation through roads and bridges, justice system, public safety, health and welfare, and culture and recreation, as well as general administrative and support services. There are no component units included within the reporting entity.

#### B. Government-Wide and Fund Financial Statements

The government-wide financial statements (the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities include programs supported primarily by taxes, grants, and other intergovernmental revenues.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges for services - payments from parties that purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment of the County and (2) grants and contributions - payments from organizations outside the County that are restricted to meeting the operational or capital requirements of a particular function or segment of the County. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

All interfund transactions between governmental funds are eliminated in the government-wide financial statements. Interfund activities between governmental funds and fiduciary funds remain as interfund receivables and payables on the government-wide statement of net position.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as other funds.

#### C. Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe how transactions are recorded within the various financial statements. Basis of accounting refers to when transactions are recorded regardless of the measurement focus applied.

#### **Measurement Focus**

The government-wide financial statements are presented using the economic resources measurement focus within the limitations of the modified cash basis of accounting, as are the fiduciary fund financial statements.

The fund financial statements are reported using the current financial resources measurement focus as applied to the modified cash basis of accounting.

Governmental funds utilize a current financial resources measurement focus. Current financial assets and liabilities are generally the only items included on their balance sheets. The operating statements present sources and uses of available spendable financial resources during a given period. Fund balance is used to measure available spendable financial resources at the end of the period.

#### Notes to the Financial Statements - Continued September 30, 2023

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### C. Measurement Focus and Basis of Accounting - Continued

#### **Basis of Accounting**

The government-wide financial statements and the fund financial statements are presented using the modified cash basis of accounting. This basis of accounting recognizes assets, liabilities, net position, fund equity, revenues, expenditures, and expenses when they result from cash transactions with a provision for depreciation in the government-wide financial statements. The modified cash basis of accounting is a basis of accounting other than accounting principles generally accepted in the United States of America.

The use of the modified cash basis of accounting results in certain assets and their related revenues (such as accounts receivable and revenues for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable, expenses for goods or services received but not yet paid, and accrued expenses and liabilities) not being recorded in these financial statements.

The government reports the following major governmental funds:

General Fund - This Fund is the general operating fund of the County. It is used to account for all revenues except those required to be accounted for in other funds.

Road and Bridge Fund - This Fund is a special revenue fund and is used to account for revenues for the road and bridge precincts.

American Rescue Plan Act Grant Fund (ARPA) - This fund is a special revenue fund and is used to provide relief funds to state, local, and tribal governments that have been negatively impacted by the Coronavirus pandemic.

Additionally, the government reports the following fund types:

Special Revenue Funds - These Funds account for resources restricted to, or committed for, specific purposes by the County or a grantor in a special revenue fund. Most federal and some state financial assistance is accounted for in a special revenue fund, and sometimes unused balances must be returned to the grantor at the close of specified project periods.

Fiduciary Funds account for assets held by the County in a trustee capacity or resources held for the benefit of parties outside the government. Fiduciary Funds are not reflected in the government-wide financial statements because the resources of those Funds are not available to support the County's own programs.

The County has the following Fiduciary Funds:

Custodial Funds - These Funds are used to account for assets which are held by the County in a trustee capacity or as an agent for individuals, private organizations, other governments, or other County funds.

#### D. Interfund Receivables and Payables

Activity between individual funds may result in amounts owed between funds which are classified as Due To and From Other Funds. Other than amounts due to or from fiduciary funds these balances are eliminated in the statement of net position.

Notes to the Financial Statements - Continued September 30, 2023

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### E. Capital Assets

In the government-wide financial statements, capital assets arising from modified cash basis transactions are reported in the statement of net position. Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Infrastructure	20-30
Buildings and Improvements	12-30
Machinery and Equipment	5-10

In the fund financial statements, capital assets arising from modified cash basis transactions acquired for use in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition.

#### F. Compensated Absences

County employees are entitled to vacation and sick leave based on their length of employment. Vacation and sick leave do not accumulate or vest. In accordance with the County's personnel policy the maximum accrual for vacation is one year's value. The most a fulltime employee with ten or more years can earn is ten hours per month. Employees are not paid for unused sick leave upon separation from service. Employees are to be compensated in accordance with the County's personnel policy based upon their service time.

#### G. Net Position on the Statement of Net Position

Net position on the statement of net position includes the following:

Net Investment in Capital Assets - This component of net position represents capital assets net of accumulated depreciation.

Restricted for Legislation - This component of net position represents the difference between assets and liabilities of certain Special Revenue Funds that consists of assets with constraints placed on their use by state legislation.

Unrestricted - This is the difference between assets and liabilities that is not reported as Net Investment in Capital Assets or Restricted for Legislation.

#### H. Fund Balances

In the fund financial statements, governmental funds report the following classifications of fund balance:

Restricted - Amounts that can be spent only for specific purposes because usage restraints have been imposed by external sources such as creditors (through a debt covenant), grantors, contributors, or laws or regulations of other governments.

Committed - Amounts that can be used only for specific purposes determined by a formal action of the Commissioners' Court, the County's highest level of decision-making authority. Commitments may be modified or rescinded only through formal action by the Commissioners' Court.

Notes to the Financial Statements - Continued September 30, 2023

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### H. Fund Balances - Continued

Unassigned - Amounts that have not been assigned to other funds or restricted, committed, or assigned to a specific purpose within the General Fund.

The details of the fund balances are included in the governmental funds balance sheet.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balances are available, the County considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the County considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Commissioners' Court has provided otherwise in its commitment or assignment actions.

Restricted net position for custodial purposes represents the net position available in the custodial funds for distribution to individuals, private organizations, and other governments.

#### I. Implementation of New Accounting Standard

The County implemented the provisions of GASB Statement No. 96, Subscription-Based Information Technology Arrangements. This statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). The County determined there was no impact upon its financial position, results of operations, or cash flows upon adoption.

#### J. Property Tax Revenues

Property taxes are levied by October 1 on the assessed value listed as of the prior January 1 for all property located in the County in conformity with Subtitle E, Texas Property Tax Code. Taxes are due on receipt of the tax bill and are delinquent if not paid before February 1 of the year following the year in which imposed. On January 1 of each year, a tax lien attaches to property to secure the payment of all taxes, penalties, and interest ultimately imposed.

Property taxes are recognized as revenues when they are collected.

#### K. Interfund Transfers

Permanent relocations of resources between funds of the reporting entity are classified as interfund transfers. For purposes of the statement of activities, all interfund transfers between individual governmental funds have been eliminated.

#### II. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### A. Budget

The County prepares and adopts a budget for governmental funds prior to the beginning of each fiscal year. The County holds public meetings for the purpose of obtaining comments from citizens prior to adopting the budget. Once a budget is approved, it can be amended only by approval of a majority of the members of the Commissioners' Court. The budget was amended during the year.

Budgets for the General Fund and Special Revenue Funds are adopted on a modified cash basis and cover a one-year period. Appropriations lapse at year end.

Notes to the Financial Statements - Continued September 30, 2023

#### III. DETAIL NOTES ON ALL ACTIVITIES AND FUNDS

#### A. Deposits and Investments

The Public Funds Investment Act (Government Code Chapter 2256) contains specific provisions in the areas of investment practices, management reports, and establishment of appropriate policies. Among other things, it requires the County to adopt, implement, and publicize an investment policy. That policy must address the following areas: (1) safety of principal and liquidity, (2) portfolio diversification, (3) allowable investments, (4) acceptable risk levels, (5) expected rates of return, (6) maximum allowable stated maturity of portfolio investments, (7) maximum average dollar-weighted maturity allowed based on the stated maturity date for the portfolio, (8) investment staff quality and capabilities, and (9) bid solicitation preferences for certificates of deposit. Statutes authorize the County to invest in (1) obligations of the U.S. Treasury, certain U.S. agencies, and the State of Texas, (2) certificates of deposit, (3) certain municipal securities, (4) money market savings accounts, (5) repurchase agreements, (6) bankers' acceptances, (7) mutual funds, (8) investment pools, (9) guaranteed investment contracts, and (10) common trust funds. The Act also requires the County to have independent auditors perform test procedures related to investment practices as provided by the Act. The County is in substantial compliance with the requirements of the Act and with local policies.

In compliance with the Public Funds Investment Act, the County has adopted a deposit and investment policy.

Custodial Credit Risk - Deposits: In the case of deposits, this is the risk that in the event of a bank failure, the County's deposits and investments in certificates of deposit may not be returned to it. The County's policy does not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits and investments, other than the following: The State of Texas requires that a financial institution secure deposits and investments made by state and local governments by pledging securities in excess of the highest cash balance of the government. The County is not exposed to custodial credit risk for its deposits since they are covered by depository insurance and pledged securities held by a third party in the County's name.

Concentration of Credit Risk: The investment policy of the County contains no limitations on the amount that can be invested in any one issuer. Investments in any one issuer (other than U.S. Treasury securities, mutual funds, and external investment pools) that represent five percent or more of the total entity investments represent a concentration risk. The County is not exposed to this risk as described in the preceding paragraph.

Credit Risk: Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The ratings of securities by nationally recognized rating agencies are designed to give an indication of credit risk. At September 30, 2023, the County was not significantly exposed to credit risk.

Interest Rate Risk: Not applicable

Foreign Currency Risk: Not applicable

At September 30, 2023, the County's investments with respective maturities and credit ratings consisted of the following:

			Weighted	
			Average	Credit
	Fair Value	Percent	Maturity	Rating
Public Funds Investment Pools				<u></u>
Texas CLASS	\$ 2,061,594	100%	42 Days	AAAm

#### III. DETAIL NOTES ON ALL ACTIVITIES AND FUNDS - Continued

#### **B.** Interfund Transfers

Interfund transfers consist of the following:

Transfers From	Transfers To	Amount	Purpose
General Fund	Road and Bridge Fund	\$ 400,000	Subsidize Current Operations

#### C. Capital Assets

Capital asset activity for the year ended September 30, 2023, was as follows:

	Beginning			Ending
Governmental Activities	Balance	Additions	Deletions	Balance
Capital Assets				
Land	\$ 15,000	\$ 0	\$ 0	\$ 15,000
Infrastructure	989,989	0	0	989,989
Buildings and Improvements	2,185,082	164,470	0	2,349,552
Machinery and Equipment	2,723,631	382,766	358,585	2,747,812
Construction in Progress	167,269	28,027	0	195,296
Total Capital Assets	\$ 6,080,971	\$ 575,263	\$ 358,585	\$ 6,297,649
Less Accumulated Depreciation				
Infrastructure	\$ (265,043)	\$ (55,695)	\$ 0	\$ (320,738)
Buildings and Improvements	(1,706,207)	(40,315)	0	(1,746,522)
Machinery and Equipment	(1,849,644)	(206,549)	(336,977)	(1,719,216)
Total Accumulated Depreciation	\$ (3,820,894)	\$ (302,559)	\$ (336,977)	\$ (3,786,476)
Governmental Activities Capital Assets, Net	\$ 2,260,077	\$ 272,704	\$ 21,608	\$ 2,511,173

Depreciation expense was charged to governmental activities programs as follows:

General Government	\$ 43,046
Roads and Bridges	169,863
Public Safety	47,970
Culture and Recreation	 41,680
Total	\$ 302,559

Notes to the Financial Statements - Continued September 30, 2023

#### III. DETAIL NOTES ON ALL ACTIVITIES AND FUNDS - Continued

#### D. Unearned Revenue

Unearned revenue at year end consisted of the following:

	General Fund	Special Revenue Funds	Total
County Attorney Supplement ARPA Grant Fund	\$ 25,666	\$ 0 298,594	\$ 25,666 298,594
Totals	\$ 25,666	\$ 298,594	\$ 324,260

#### IV. OTHER INFORMATION

#### A. Defined Benefit Pension Plan

Plan Description - The County provides retirement, disability, and death benefits through a nontraditional defined benefit pension plan in the statewide, Texas County & District Retirement System (TCDRS). All full-time and part-time nontemporary employees participate in the plan, regardless of the number of hours they work in a year, employees in a temporary position are not eligible for membership. The Board of Trustees of TCDRS is responsible for the administration of the statewide agent multiple-employer public employee retirement system consisting of nontraditional defined benefit pension plans. TCDRS in the aggregate issues a comprehensive annual financial report (CAFR) on a calendar year basis. This report is available at www.tcdrs.org. TCDRS' CAFR may also be obtained by writing to the Texas County & District Retirement System, P.O. Box 2034, Austin, TX 78768-2034, or by calling 1-800-823-7782.

The plan provisions are adopted by the governing body of the employer within the options available in the Texas state statutes governing TCDRS (TCDRS Act). Members can retire at ages 60 and above with 8 or more years of service, with 30 years of service regardless of age, or when the sum of their age and years of service equals 80 or more. Members are vested after 8 years of service but must leave their accumulated deposits in the plan to receive any employer-financed benefit. Members who withdraw their personal deposits in a lump sum are not entitled to any amounts contributed by their employer.

Benefit amounts are determined by the sum of the employee's deposits to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the governing body of the employer within the actuarial constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer's commitment to contribute. At retirement, death, or disability, the benefit is calculated by converting the sum of the employee's accumulated deposits and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act.

**Funding Policy** - The employer has elected the annually determined contribution rate (Variable-Rate) plan provisions of the TCDRS Act. The plan is funded by monthly contributions from both employee members and the employer based on the covered payroll of employee members. Under the TCDRS Act, the contribution rate of the employer is actuarially determined annually. The employer contributed the actuarially determined rate of 14.93% for the months of the accounting year in 2022. However, the governing body chose to pay a rate of 12.90% for 2023 that exceeded the actuarially determined rate of 12.44% as allowed by the provisions of the TCDRS Act. This had the effect of reducing the County's unfunded net pension liability.

#### Notes to the Financial Statements - Continued September 30, 2023

#### IV. OTHER INFORMATION - Continued

#### A. Defined Benefit Pension Plan - Continued

The deposit rate payable by the employee members for calendar year 2023 is 7% as adopted by the governing body of the employer. The employee deposit rate and the employer contribution rate may be changed by the governing body of the employer within the options available in the TCDRS Act.

**Actuarial Assumptions** - All actuarial methods and assumptions used for this GASB analysis were the same as those used in the December 31, 2022 funding valuation, except as noted below and throughout this report. Please see the County's December 31, 2022 Summary Valuation Report for further details.

Following are the key assumptions and methods used in this GASB analysis:

Valuation Timing Actuarially determined contribution rates are calculated on a calendar year basis as of December 31, two years

prior to the end of the fiscal year in which the contributions are reported.

Actuarial Cost Method Entry Age (Level Percent of Pay)

Amortization Method

Recognition of

Economic/Demographic

Gains or Losses Straight-Line Amortization Over Expected Working Life

Recognition of Assumptions

Changes or Inputs Straight-Line Amortization Over Expected Working Life

Asset Valuation Method

Smoothing Period 5 Years

Recognition Method Non-Asymptotic

Corridor None
Inflation 2.5%
Salary Increases 4.7%

Investment Rate of Return 7.6% (Gross of Administrative Expenses)

Cost-of-Living Adjustments Cost-of-Living Adjustments for the County are not considered to be substantively automatic under GASB 68.

Therefore, no assumption for future cost-of-living adjustments is included in the GASB calculations. No

assumption for future cost-of-living adjustments is included in the funding valuation.

Retirement Age Members eligible for service retirement are assumed to retire at various rates based upon age and gender. For

all eligible members ages 75 and later, retirement is assumed to occur immediately.

Turnover New employees are assumed to replace any terminated members and have similar entry ages.

Mortality Trates for depositing members are based on 135% for males and 120% for females of the gender-

distinct Pub-2010 General Employees Amount-Weighted Mortality Table. Service retirees, beneficiaries, and non-depositing members are based on 135% for males and 120% for females of the Pub-2010 General Retirees Amount-Weighted Mortality Table. Disabled retirees are based on 160% for males and 125% for females of the Pub-2010 General Disabled Retirees Amount-Weighted Mortality Table. All of the rates are projected with

100% of the MP-2021 Ultimate scale after 2010.

#### Notes to the Financial Statements - Continued September 30, 2023

#### IV. OTHER INFORMATION - Continued

#### A. Defined Benefit Pension Plan - Continued

**Long-Term Expected Rate of Return** - The long-term expected rate of return on TCDRS assets is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. The capital market assumptions and information shown below are provided by TCDRS' investment consultant, Cliffwater LLC. The numbers shown are based on January 2023 information for a 10-year time horizon.

Note the valuation assumption for long-term expected return is re-assessed in detail at a minimum of every four years and is set based on a long-term time horizon. The TCDRS Board of Trustees adopted the current assumption at its March 2021 meeting. The assumption for the long-term expected return is reviewed annually for continued compliance with the relevant actuarial standards of practice.

Geometric

Asset Class	Benchmark	Target Allocation	Real Rate of Return (Expected Minus Inflation)
U.S. Equities	Dow Jones U.S. Total Stock Market Index	11.50%	4.95%
Global Equities	MSCI World (Net) Index	2.50%	4.95%
International Equities - Developed Markets International Equities - Emerging	MSCI World Ex USA (Net) Index	5.00%	4.95%
Markets	MSCI Emerging Markets (Net) Index	6.00%	4.95%
Investment-Grade Bonds	Bloomberg U.S. Aggregate Bond Index	3.00%	2.40%
Strategic Credit	FTSE High-Yield Cash-Pay Index	9.00%	3.39%
Direct Lending	Morningstar LSTA US Leveraged Loan TR USD Index	16.00%	6.95%
Distressed Debt	Cambridge Associates Distressed Securities Index	4.00%	7.60%
REIT Equities	67% FTSE NAREIT All Equity REITs Index + 33% S&P Global REIT (Net) Index	2.00%	4.15%
Master Limited Partnerships	Alerian MLP Index	2.00%	5.30%
Private Real Estate Partnerships	Cambridge Associates Real Estate Index	6.00%	5.70%
Private Equity	Cambridge Associates Global Private Equity & Venture Capital Index	25.00%	7.95%
Hedge Funds	Hedge Fund Research, Inc. (HFRI) Fund of Funds Composite Index	6.00%	2.90%
Cash Equivalents	90-Day U.S. Treasury	2.00%	0.20%

#### IV. OTHER INFORMATION - Continued

#### A. Defined Benefit Pension Plan - Continued

**Depletion of Plan Assets/GASB Discount Rate** - The discount rate is the single rate of return that, when applied to all projected benefit payments results in an actuarial present value of projected benefit payments equal to the total of the following:

- 1. The actuarial present value of benefit payments projected to be made in future periods in which (a) the amount of the pension plan's fiduciary net position is projected to be greater than the benefit payments that are projected to be made in that period and (b) pension plan assets up to that point are expected to be invested using a strategy to achieve the long-term rate of return, calculated using the long-term expected rate of return on pension plan investments.
- 2. The actuarial present value of projected benefit payments not included in 1, calculated using the municipal bond rate.

Therefore, if plan investments in a given future year are greater than projected benefit payments in that year and are invested such that they are expected to earn the long-term rate of return, the discount rate applied to projected benefit payments in that year should be the long-term expected rate of return on plan investments. If future years exist where this is not the case, then an index rate reflecting the yield on a 20-year, tax-exempt municipal bond should be used to discount the projected benefit payments for those years.

The determination of a future date when plan investments are not sufficient to pay projected benefit payments is often referred to as a depletion date projection. A depletion date projection compares projections of the pension plan's fiduciary net position to projected benefit payments and aims to determine a future date, if one exists, when the fiduciary net position is projected to be less than projected benefit payments. If an evaluation of the sufficiency of the projected fiduciary net position compared to projected benefit payments can be made with sufficient reliability without performing a depletion date projection, alternative methods to determine sufficiency may be applied.

In order to determine the discount rate to be used by the employer we have used an alternative method to determine the sufficiency of the fiduciary net position in all future years. Our alternative method reflects the funding requirements under the employer's funding policy and the legal requirements under the TCDRS Act.

- 1. TCDRS has a funding policy where the Unfunded Actuarial Accrued Liability (UAAL) shall be amortized as a level percent of pay over 20-year closed layered periods.
- 2. Under the TCDRS Act, the employer is legally required to make the contribution specified in the funding policy.
- 3. The employer's assets are projected to exceed its accrued liabilities in 20 years or less. When this point is reached, the employer is still required to contribute at least the normal cost.
- 4. Any increased cost due to the adoption of a COLA is required to be funded over a period of 15 years, if applicable.

Based on the above, the projected fiduciary net position is determined to be sufficient compared to projected benefits payments. Based on the expected level of cash flows and investment returns to the system, the fiduciary net position as a percentage of total pension liability is projected to increase from its current level in future years.

#### IV. OTHER INFORMATION - Continued

#### A. Defined Benefit Pension Plan - Continued

Since the projected fiduciary net position is projected to be sufficient to pay projected benefit payments in all future years, the discount rate for purposes of calculating the total pension liability and net pension liability of the employer is equal to the long-term assumed rate of return on investments. This long-term assumed rate of return should be net of investment expenses, but gross of administrative expenses for GASB 68 purposes. Therefore, we have used a discount rate of 7.6%. This rate reflects the long-term assumed rate of return on assets for funding purposes of 7.5%, net of all expenses, increased by 0.1% to be gross of administrative expenses.

Changes in Net Pension Liability (Asset) - The following presents the increases (decreases) in net pension liability (asset):

	Increase (Decrease)					
	Total Pension		F	iduciary	N	et Pension
		Liability	Ne	et Position	Lial	bility (Asset)
Changes in Net Pension Liability (Asset)		(a)		(b)		(a) - (b)
Balance as of December 31, 2021	\$	7,552,537	\$ 8	8,256,520	\$	(703,983)
Changes for the Year:						
Service Cost	\$	154,203	\$	0	\$	154,203
Interest on Total Pension Liability		566,680		0		566,680
Effect of Plan Changes		0		0		0
Effect of Economic/Demographic Gains or Losses		69,556		0		69,556
Effect of Assumptions Changes or Inputs		0		0		0
Refund of Contributions		(8,256)		(8,256)		0
Benefit Payments		(501,933)		(501,933)		0
Administrative Expenses		0		(4,407)		4,407
Member Contributions		0		85,901		(85,901)
Net Investment Income		0		(463,452)		463,452
Employer Contributions		0		183,213		(183,213)
Other		0		(27,041)		27,041
Net Changes	\$	280,250	\$	(735,975)	\$	1,016,225
Balance as of December 31, 2022	\$	7,832,787	\$ 1	7,520,545	\$	312,242

#### IV. OTHER INFORMATION - Continued

#### A. Defined Benefit Pension Plan - Continued

**Sensitivity Analysis** - The following presents the net pension liability (asset) of the County, calculated using the discount rate of 7.6%, as well as what the County's net pension liability (asset) would be if it were calculated using a discount rate that is 1 percentage point lower (6.6%) or 1 percentage point higher (8.6%) than the current rate.

	1% Decrease in Discount Rate (6.6%)	Current Discount Rate (7.6%)	1% Increase in Discount Rate (8.6%)
Total Pension Liability Fiduciary Net Position	\$ 8,595,087 7,520,545	\$ 7,832,787 7,520,545	\$ 7,167,793 7,520,545
Net Pension Liability (Asset)	\$ 1,074,542	\$ 312,242	\$ (352,752)

Pension Expense (Income) - The following presents the components of pension expense (income):

	January 1, 2022 to
Pension Expense (Income)	December 31, 2022
Service Cost	\$ 154,203
Interest on Total Pension Liability	566,680
Effect of Plan Changes	0
Administrative Expenses	4,407
Member Contributions	(85,901)
Expected Investment Return Net of Investment Expenses	(617,329)
Recognition of Deferred Inflows/Outflows of Resources:	
Recognition of Economic/Demographic Gains or Losses	6,611
Recognition of Assumption Changes or Inputs	81,894
Recognition of Investment Gains or Losses	9,938
Other	27,041
Total Pension Expense (Income)	\$ 147,544

Notes to the Financial Statements - Continued September 30, 2023

#### IV. OTHER INFORMATION - Continued

#### A. Defined Benefit Pension Plan - Continued

**Deferred Outflows/Deferred Inflows of Resources**-As of September 30, 2023, the deferred outflows and inflows of resources are as follows:

	Deferred	Deferred		
	Outflows of	Inflows of		
	Resources	Resources		
Differences Between Expected and Actual Experience	\$ 46,371	\$ 12,473		
Changes in Assumptions	-	29,220		
Net Differences Between Projected and Actual Earnings	110,601	-		
Contributions Made Subsequent to Measurement Date	125,113			
Totals	\$ 282,085	\$ 41,693		

Amounts currently reported as deferred outflows of resources and deferred inflows of resources related to pensions, excluding contributions made subsequent to the measurement date, will be recognized in pension expense as follows:

Year	Pension				
Ending	Expense				
September 30,	Amount				
2023	\$ (130,373)				
2024	10,649				
2025	18,846				
2026	216,157				
2027	0				
Thereafter	0				

#### **B.** Other Benefits

Plan Description - Effective January 1, 2018, the County began participating in a cost-sharing multiple-employer defined benefit group-term life insurance plan operated by the Texas County & District Retirement System (TCDRS). This plan is referred to as the Group Term Life Fund (GTLF). This plan provides group term life insurance coverage to current eligible employees and, if elected by employers, to retired employees. The County has not elected to cover retired employees.

The GTLF is a separate trust administered by the TCDRS' Board of Trustees. TCDRS issues a publicly available comprehensive annual financial report (CAFR) that includes financial statements and required supplementary information for the GTLF. This report is available at www.tcdrs.org. TCDRS' CAFR may also be obtained by writing to the Texas County & District Retirement System, P.O. Box 2034, Austin, TX 78768-2034, or by calling 1-800-823-7782.

Funding Policy - Each participating employer contributes to the GTLF at a contractually required rate. An annual actuarial valuation is performed and the contractual rate is determined using the unit credit method for providing one-year term life insurance. The County's contributions to the GTLF for the year ended September 30, 2023, were \$3,905, which equaled the contractually required contributions for the period.

Notes to the Financial Statements - Continued September 30, 2023

#### IV. OTHER INFORMATION - Continued

#### C. Self-Insurance

The County has entered into an interlocal participation agreement with the Texas Association of Counties Workers' Compensation Self-Insurance Fund (the Fund). The Fund is an unincorporated association of counties and other county-related political subdivisions of the State of Texas that was created to provide workers' compensation benefits for its members pursuant to the provisions of Article 8309h, Texas Revised Civil Statutes Annotated. The Fund provides for the self-insurance of certain defined risks jointly among the Fund members. The Fund is required to provide stop-loss coverage; however, the amount of this coverage may be adjusted at the discretion of the Fund's Board of Trustees. The County's participation in the Fund is on a nonassessable basis. The County has no joint and several liabilities other than the maximum annual contribution required to be paid into the Fund. The County made contributions to the Fund based upon its standard annual premium which was computed using the Texas State Board of Insurance workers' compensation rates and adjusted by the County's experience modifier. Contributions are adjusted annually based upon the County's experience modifier; however, contributions are subject to adjustments on an interim basis if such adjustments are the result of changes mandated by state law.

The County has entered into an interlocal participation agreement with the Texas Association of Counties County Government Risk Management Pool (the Pool). The Pool is an unincorporated association of counties that was created to provide liability coverage to its members pursuant to the provisions of Article 4413 (32i), Texas Revised Civil Statutes Annotated. The Pool provides for the self-insurance of certain defined risks jointly among the Pool members. The Pool provides stop-loss coverage at the discretion of the Pool's Board of Trustees. The County made contributions to the Pool based upon a rating system approved by the Pool's Board of Trustees. Contributions are adjusted annually based upon the County's loss experience; however, the Pool has the right to impose a surcharge for any year in which the County's loss experience is higher than was projected in the rating system. The County's participation in the Pool provides coverage for public officials' liability, law enforcement liability, comprehensive auto liability, comprehensive general liability, and employee crime.

The County self-insures the physical damage portion of all heavy equipment in the Road and Bridge Departments.

#### D. Tax Abatements

The County has entered into a contractual agreement with a property owner in which the County has agreed to reduce the amount of ad valorem taxes payable on certain improvements constructed after the date the agreement was reached in accordance with Chapter 312 of the State of Texas Tax Code. The terms of the agreement are limited by the guidelines and criteria established by the County Commissioners. At September 30, 2023, the County had established an abatement agreement with the following property owner:

	Date of	First	Final	2022		2022	2022	2022		2022
Property	Abatement	Year of	Year of	Appraised	T	axable	Abated	Taxes		Taxes
Owner	Agreement	Abatement	Abatement	Values	,	Values	Values	Levied		Abated
Aviator Wind, LLC	9-06-18	2022	2030	\$ 444,395,000	\$	0	\$ 444,395,000	\$ 0	5	\$ 1,977,247

During fiscal year 2023, Aviator Wind, LLC, paid the County a supplemental payment of \$787,500.

#### E. Subsequent Events

The County's management has evaluated subsequent events through January 31, 2024, the date which the financial statements were available for issue.



# COUNTY OF COKE SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -MODIFIED CASH BASIS - BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2023

	Budgeted Amounts					Actual Amounts		Variance With Final Budget	
						Positive or			
	(	Original		Final			(N	legative)	
REVENUES:									
Taxes	\$	1,791,408	\$	2,578,908	\$	2,573,372	\$	(5,536)	
Fees		203,760		203,760		233,755		29,995	
Intergovernmental		130,366		252,332		232,853		(19,479)	
Fines		170,065		170,065		114,376		(55,689)	
Investment Earnings		11,277		11,277		29,020		17,743	
Miscellaneous		17,550		21,944		14,592		(7,352)	
Total Revenues		2,324,426		3,238,286		3,197,968		(40,318)	
EXPENDITURES:									
Current:									
General Government		1,158,248		2,369,614		1,404,277		965,337	
Public Safety		774,822		844,789		774,161		70,628	
Health and Welfare		18,300		18,300		9,059		9,241	
Culture and Recreation		334,824		338,342		317,113		21,229	
Justice System		362,281		362,281		300,867		61,414	
Total Expenditures		2,648,475		3,933,326		2,805,477		1,127,849	
Excess (Deficiency) of Revenues Over (Under) Expenditures		(324,049)		(695,040)		392,491		1,087,531	
OTHER FINANCING SOURCES (USES):									
Transfers Out (Use)				(400,000)		(400,000)			
Total Other Financing Sources (Uses)		-		(400,000)		(400,000)		-	
Net Change in Fund Balances		(324,049)		(1,095,040)		(7,509)		1,087,531	
Fund Balance - October 1 (Beginning)		2,624,138		2,624,138		2,624,138		<u> </u>	
Fund Balance - September 30 (Ending)	\$	2,300,089	\$	1,529,098	\$	2,616,629	\$	1,087,531	

# COUNTY OF COKE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE MODIFIED CASH BASIS - BUDGET AND ACTUAL - ROAD AND BRIDGE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2023

	Budgeted Amounts					Actual Amounts		Variance With Final Budget	
	Original Final				Positive or (Negative)				
REVENUES:									
Taxes	\$	527,438	\$	527,438	\$	532,819	\$	5,381	
Fees		216,800		216,800		236,594		19,794	
Investment Earnings		1,200		1,200		30,145		28,945	
Total Revenues		745,438		745,438		799,558		54,120	
EXPENDITURES:									
Current:									
General Government		222,618		218,638		209,442		9,196	
Roads and Bridges:									
Precinct Number One		404,109		505,365		115,599		389,766	
Precinct Number Two		197,023		297,023		148,980		148,043	
Precinct Number Three		288,950		391,676		126,857		264,819	
Precinct Number Four		189,314		289,313		133,149		156,164	
Total Expenditures		1,302,014		1,702,015		734,027		967,988	
Excess (Deficiency) of Revenues Over (Under) Expenditures		(556,576)		(956,577)		65,531		1,022,108	
OTHER FINANCING SOURCES (USES):									
Transfers In				400,000		400,000		-	
Total Other Financing Sources (Uses)		-		400,000		400,000		-	
Change in Fund Balance		(556,576)		(556,577)		465,531		1,022,108	
Fund Balance - October 1 (Beginning)		996,751		996,751		996,751			
Fund Balance - September 30 (Ending)	\$	440,175	\$	440,174	\$	1,462,282	\$	1,022,108	

# COUNTY OF COKE

# SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS

# TEXAS COUNTY & DISTRICT RETIREMENT SYSTEM

#### FOR THE YEAR ENDED SEPTEMBER 30, 2023

	Pla	FY 2023 in Year 2022	Pla	FY 2022 an Year 2021	Pla	FY 2021 an Year 2020
A. Total Pension Liability						
Service Cost	\$	154,203	\$	147,207	\$	137,728
Interest (on the Total Pension Liability)		566,680		559,559		553,346
Changes of Benefit Terms		-		-		-
Difference Between Expected and Actual Experience		69,556		(37,417)		(12,304)
Changes of Assumptions		-		(87,657)		333,337
Benefit Payments, Including Refunds of Employee Contributions		(510,189)		(480,329)		(499,548)
Net Change in Total Pension Liability	\$	280,250	\$	101,363	\$	512,559
Total Pension Liability - Beginning		7,552,537		7,451,174		6,938,615
Total Pension Liability - Ending	\$	7,832,787	\$	7,552,537	\$	7,451,174
B. Total Fiduciary Net Position						
Contributions - Employer	\$	183,213	\$	164,922	\$	167,020
Contributions - Employee		85,901		79,509		76,867
Net Investment Income		(463,452)		1,508,857		679,352
Benefit Payments, Including Refunds of Employee Contributions		(510,189)		(480,329)		(499,548)
Administrative Expense		(4,407)		(4,467)		(5,117)
Other		(27,041)		(4,757)		(6,913)
Net Change in Plan Fiduciary Net Position	\$	(735,975)	\$	1,263,735	\$	411,661
Plan Fiduciary Net Position - Beginning		8,256,520		6,992,785		6,581,124
Plan Fiduciary Net Position - Ending	\$	7,520,545	\$	8,256,520	\$	6,992,785
C. Net Pension Liability (Asset)	\$	312,242	\$	(703,983)	\$	458,389
D. Plan Fiduciary Net Position as a Percentage of Total Pension Liability		96.01%		109.32%		93.85%
E. Covered Payroll	\$	1,227,150	\$	1,134,596	\$	1,099,318
F. Net Pension Liability (Asset) as a Percentage of Covered Payroll		25.44%		(62.05%)		41.70%

Note: GASB Codification, Vol. 2, P20.146 requires that the data in this schedule be presented for the time period covered by the measurement date rather than the governmental entity's current fiscal year.

As required by GASB 68, this schedule will be built prospectively as the information becomes available until 10 years of information is presented.

FY 2020 Plan Year 2019		FY 2019 Plan Year 2018				_	FY 2017 Plan Year 2016		FY 2016 Plan Year 2015	FY 2015 Plan Year 2014		
•	424.002				400.247		400.000		122.040		101.011	
\$	121,905	\$	117,076	\$	109,267	\$	*	\$	133,849	\$	131,364	
	532,474		515,561		494,191		470,589		447,861		424,990	
	-		50,809		-		-		(108)		-	
	68,241		(41,864)		30,627		677		(75,556)		(58,198)	
	-		-		48,684		-		68,101		-	
	(462,689)		(413,487)		(439,509)		(283,545)		(242,729)		(257,687)	
\$	259,931	\$	228,095	\$	243,260	\$	326,723	\$	331,418	\$	240,469	
	6,678,684		6,450,589		6,207,329		5,880,606		5,549,188		5,308,719	
\$	6,938,615	\$	6,678,684	\$	6,450,589	\$	6,207,329	\$	5,880,606	\$	5,549,188	
\$	163,846	\$	150,926	\$	125,260	\$	137,815	\$	148,493	\$	155,414	
•	76,717	Ψ	71,578	Ψ	67,189	Ψ	69,264	Ψ	74,141	Ψ	74,924	
	961,482		(117,102)		815,011		387,333		34,413		339,271	
	(462,689)		(413,487)		(439,509)		(283,545)		(242,729)		(257,687)	
	(5,015)		(4,702)		(4,104)		(4,206)		(3,757)		(3,920)	
	(6,688)		(5,070)		(3,349)		66,692		3,366		(52,336)	
\$	727,653	\$	(317,857)	\$	560,498	\$	373,353	\$	13,927	\$	255,666	
	5,853,471		6,171,328		5,610,830		5,237,477		5,223,550		4,967,884	
\$	6,581,124	\$	5,853,471	\$	6,171,328	\$	5,610,830	\$	5,237,477	\$	5,223,550	
\$	357,491	\$	825,213	\$	279,261	\$	596,499	\$	643,129	\$	325,638	
	94.85%		87.64%		95.67%		90.39%		89.06%		94.13%	
\$	1,095,961	\$	1,022,547	\$	959,845	\$	989,482	\$	1,059,151	\$	1,070,346	
	32.62%		80.70%		29.09%		60.28%		60.72%		30.42%	

# COUNTY OF COKE SCHEDULE OF CONTRIBUTIONS

# TEXAS COUNTY & DISTRICT RETIREMENT SYSTEM

#### FOR THE FISCAL YEAR 2023

	 2023	2022	2021	
Actuarially Determined Contribution	\$ 169,895 \$	179,324	\$ 163,054	
Contributions in Relation to the Actuarially Determined Contributions	(174,356)	(179,324)	(163,054)	
Contribution Deficiency (Excess)	\$ (4,461) \$	-	\$ -	
Covered Employee Payroll	\$ 1,299,696 \$	1,209,683	\$ 1,109,371	
Contributions as a Percentage of Covered Employee Payroll	13.42%	14.82%	14.70%	

Note: GASB Codification, Vol. 2, P20.146 requires that the data in this schedule be presented as of the governmental entity's respective fiscal years as opposed to the time periods covered by the measurement dates ending December 31 for the respective fiscal years.

As required by GASB 68, this schedule will be built prospectively as the information becomes available until 10 years of information is presented.

 2020	2019	2018	2017	2016	2015	2014
\$ 167,054 \$	162,058 \$	142,441 \$	127,335 \$	142,016 \$	149,322 \$	155,049
(167,054)	(162,058)	(142,441)	(127,335)	(142,016)	(149,322)	(155,049)
\$ - \$	- \$	- \$	- \$	- \$	- \$	-
\$ 1,103,292 \$	1,087,592 \$	994,568 \$	958,645 \$	1,017,675 \$	1,055,160 \$	1,083,030
15.14%	14.90%	14.32%	13.30%	14.00%	14.20%	14.30%

#### COUNTY OF COKE

#### Notes to the Supplementary information September 30, 2023

#### Note A - Net Pension Liability

Following are the key assumptions and methods used in this GASB analysis:

Valuation Date Actuarially determined contribution rates are calculated on a calendar year basis as of

December 31, two years prior to the end of the fiscal year in which the contributions are

reported.

Actuarial Cost Method Entry Age (Level Percent of Pay)

Amortization Method Level Percent of Payroll, Closed

Remaining Amortization Period 0.0 Years (Based on Contribution Rate Calculated in December 31, 2022 Valuation)

Asset Valuation Method 5-Year Smoothed Market

Inflation 2.5%

Salary Increases Varies by Age and Service - 4.7% Average Over Career Including Inflation

Investment Rate of Return 7.5%, Net of Administrative and Investment Expenses, Including Inflation

Retirement Age

Members who are eligible for service retirement are assumed to commence receiving benefit

payments based on age. The average age at service retirement for recent retirees is 61.

Mortality 135% for males and 120% for females of the Pub-2010 General Retirees Table, both projected

with 100% of the MP-2021 Ultimate scale for 2010

Changes in Assumptions and Methods Reflected in the

Schedule of Employer 2022: New investment return and inflation assumptions were reflected

Changes in Plan Provisions Reflected in the Schedule of

Employer Contributions 2022: No changes in plan provisions were reflected in the Schedule.



# COUNTY OF COKE SCHEDULE OF CERTIFICATES OF DEPOSIT GOVERNMENTAL FUNDS SEPTEMBER 30, 2023

	Identifying	Interest Rate	Maturity	
Description	Number	(%)	Date	Amount
GOVERNMENTAL FUNDS				
Certificates of Deposit				
General Fund				
Robert Lee State Bank	17599	0.27	08-02-24	\$ 481,336
Robert Lee State Bank	17630	0.27	04-07-24	527,675
Robert Lee State Bank	17829	0.27	05-11-24	126,379
Total				\$ 1,135,390
Clerk Records Management Fund				
Robert Lee State Bank	17715	0.26	02-02-24	5,208
Archives Fund				
Robert Lee State Bank	17716	0.26	02-02-24	10,415
Total Governmental Funds				\$ 1,151,013





#### A Limited Liability Partnership

Michael E. Oliphant, CPA Wayne Barr, CPA Cathryn A. Pitcock, CPA Megan Solsbery, CPA (325) 944-3571 FAX: (325) 942-1093 www.eckertcpa.com Members of American Institute of CPAs Texas Society of CPAs

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable County Judge and Commissioners' Court County of Coke 13 East 7th Street Robert Lee, TX 76945

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the County of Coke, Texas, as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated January 31, 2024.

# Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County of Coke's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County of Coke's internal control. Accordingly, we do not express an opinion on the effectiveness of the County of Coke's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County of Coke's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

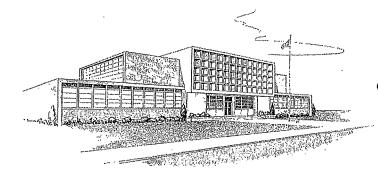
The Honorable County Judge and Commissioners' Court Page 2

# **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal and compliance. Accordingly, this communication is not suitable for any other purpose.

Eckert & Company, LLP

January 31, 2024



# COKE COUNTY

ROBERT LEE, TEXAS 76945

Schedule of Status of Prior Findings Year Ended September 30, 2023

# Prior Year Findings -

Reference Number: 2022-001

Expenditures exceeded appropriations in Other Uses - Transfers Out in the General Fund.

# Status of Prior Year Findings -

Reference Number: 2022-001

This condition did not exist in the current year.